REPORT OF THE AUDIT OF THE MCCRACKEN COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2009



CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

www.auditor.ky.gov

209 ST. CLAIR STREET FRANKFORT, KY 40601-1817 TELEPHONE (502) 564-5841 FACSIMILE (502) 564-2912



CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

To the People of Kentucky Honorable Steven L. Beshear, Governor Jonathan Miller, Secretary Finance and Administration Cabinet Honorable Van E Newberry, McCracken County Judge/Executive Members of the McCracken County Fiscal Court

The enclosed report prepared by Alexander Thompson Arnold, PLLC, Certified Public Accountants, presents the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of McCracken County, Kentucky, as of and for the year ended June 30, 2009, which collectively comprise the County's basic financial statements.

We engaged Alexander Thompson Arnold PLLC to perform the audit of these financial statements. We worked closely with the firm during our report review process; Alexander Thompson Arnold, PLLC evaluated the McCracken County's internal controls and compliance with applicable laws and regulations.

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

Enclosure

209 ST. CLAIR STREET



WWW.AUDITOR.KY.GOV

EXECUTIVE SUMMARY

AUDIT EXAMINATION OF THE MCCRACKEN COUNTY FISCAL COURT

June 30, 2009

Alexander Thompson Arnold PLLC has completed the audit of the McCracken County Fiscal Court for fiscal year ended June 30, 2009. We have issued unqualified opinions on the governmental activities, each major fund, and aggregate remaining fund information of McCracken County, Kentucky.

In accordance with OMB Circular 133, we have also issued an unqualified opinion on the compliance requirements that are applicable to McCracken County Fiscal Court's major federal program: Disaster Grants – Public Assistance (Presidentially Declared Disasters) (CFDA #97.036) for the year ended June 30, 2009.

Financial Condition:

The fiscal court had total net assets of \$40,998,027 as of June 30, 2009. The fiscal court had unrestricted net assets of \$10,063,540 as of June 30, 2009. The fiscal court had total debt principal as of June 30, 2009 of \$15,463,156 with \$787,500 due within the next year.

Report Comments:

2009-01	Internal Controls Over Expenditures Should Be Strengthened
2009-02	Expenditures Should Be Made In Accordance With The County's Procurement Policy
2009-03	Mccracken County Fiscal Court Should Strengthen Internal Controls Over The Financial
	Reporting Of Capital Assets And Infrastructure
2009-04	The Mccracken County Detention Center Had A Lack Of Segregation Of Duties Over Jail
	Commissary Accounting Functions
2009-05	Internal Controls Over Jail Receipts Should Be Strengthened
2009-06	Inmate Cash Account Should Be Reconciled With The Individual Deposit By Inmate
2009-07	Grant Activity Not Always Charged To The Proper Funds
2009-08	Expense Allowances Are Prohibited By Statute

Deposits:

As of June 30, 2009, the fiscal court's deposits were insured and collateralized by bank securities.

CONTENTS	PAGE
CONTENTS	IAUL

MCCRACKEN COUNTY OFFICIALS	INDEPENDENT AUDITOR'S REPORT	1
STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS	MCCRACKEN COUNTY OFFICIALS	3
BALANCE SHEET - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS	STATEMENT OF NET ASSETS - MODIFIED CASH BASIS	7
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS	STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS	10
IN FUND BALANCES - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS	BALANCE SHEET - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS	14
EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS		18
STATEMENT OF FIDUCIARY FUND NET ASSETS - MODIFIED CASH BASIS	EXPENDITURES, AND CHANGES IN FUND BALANCES OF	
NOTES TO FINANCIAL STATEMENTS		
BUDGETARY COMPARISON SCHEDULES	STATEMENT OF FIDUCIARY FUND NET ASSETS - MODIFIED CASH BASIS	27
Notes To Required Supplementary Information	Notes To Financial Statements	29
COMBINING BALANCE SHEET - NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS	BUDGETARY COMPARISON SCHEDULES	47
Non-Major Governmental Funds - Modified Cash Basis	NOTES TO REQUIRED SUPPLEMENTARY INFORMATION	51
IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS		54
Notes To The Schedule Of Expenditures Of Federal Awards		58
REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS	SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS	63
ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS	NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS	64
APPLICABLE TO EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133	ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS	67
	REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND ON INTERNAL CONTROL	

APPENDIX A:

CERTIFICATION OF COMPLIANCE - LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM



Certified Public Accountants

www.atacpa.net

To the People of Kentucky
Honorable Steven L. Beshear, Governor
Jonathan Miller, Secretary
Finance and Administration Cabinet
Honorable Van Newberry, McCracken County Judge/Executive
Members of the McCracken County Fiscal Court

Independent Auditor's Report

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of McCracken County, Kentucky, as of and for the year ended June 30, 2009, which collectively comprise the County's basic financial statements, as listed in the table of contents. These financial statements are the responsibility of the McCracken County Fiscal Court. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, and the <u>Audit Guide for Fiscal Court Audits</u> issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As described in Note 1, McCracken County, Kentucky, prepares its financial statements in accordance with the modified cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of McCracken County, Kentucky, as of June 30, 2009, and the respective changes in financial position, where applicable, thereof for the year then ended in conformity with the basis of accounting.

The county has not presented the management's discussion and analysis that the Governmental Accounting Standards Board (GASB) has determined is necessary to supplement, although not required to be part of, the basic financial statements. The budgetary comparison information is not a required part of the basic financial statements but is supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Dyersburg, TN Fulton, KY Henderson, TN Jackson, TN Martin, TN McKenzie, TN Milan, TN Murray, KY Paris, TN Trenton, TN Union City, TN

Telephone:(731) 427-8571

Fax:

American Institute of Certified Public Accountants

Kentucky Society of Certified Public Accountants

AICPA Center for Public Company Audit Firms AICPA Governmental Audit Quality Center AICPA Employee Benefit Plan Audit Quality Center Tennessee Society of Certified Public Accountants

(731) 424-5701

227 Oil Well Road

Members of

Jackson, TN 38305

To the People of Kentucky
Honorable Steven L. Beshear, Governor
Jonathan Miller, Secretary
Finance and Administration Cabinet
Honorable Van Newberry, McCracken County Judge/Executive
Members of the McCracken County Fiscal Court

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise McCracken County, Kentucky's basic financial statements. The accompanying supplementary information, combining fund financial statements, is presented for purposes of additional analysis and is not a required part of the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purpose of additional analysis as required by U.S. Office of Management and Budget Circular A-133, <u>Audits of States, Local Governments, and Non-Profit Organizations</u>, and is not a required part of the basic financial statements. The combining fund financial statements and the schedule of expenditures of federal awards have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated February 11, 2011, on our consideration of McCracken County, Kentucky's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

Based on the results of our audit, we present the accompanying schedule of findings and questioned costs, included herein, which discusses the following report comments:

			~ ~
2000 01	Internal Control	e Over Evnandituree	Should Be Strengthened
∠(ハノフ=(ノ)	THICHIAI COMBON	S CAACI EXDEHIMITATES !	SHOUIU DE SHEHRHICHEU

- 2009-02 Expenditures Should Be Made In Accordance With The County's Procurement Policy
- 2009-03 Mccracken County Fiscal Court Should Strengthen Internal Controls Over The Financial Reporting Of Capital Assets And Infrastructure
- 2009-04 The Mccracken County Detention Center Had A Lack Of Segregation Of Duties Over Jail Commissary Accounting Functions
- 2009-05 Internal Controls Over Jail Receipts Should Be Strengthened
- 2009-06 Inmate Cash Account Should Be Reconciled With The Individual Deposit By Inmate
- 2009-07 Grant Activity Not Always Charged To The Proper Funds
- 2009-08 Expense Allowances Are Prohibited By Statute

Respectfully submitted,

Mexander Thompson Arnold PLLC

Certified Public Accountants

MCCRACKEN COUNTY OFFICIALS

For The Year Ended June 30, 2009

Fiscal Court Members:

Van Newberry County Judge/Executive

Jerry Beyer Commissioner
Ronnie Freeman Commissioner
Zana Renfro Commissioner

Other Elected Officials:

Dan Boaz County Attorney

Bill Adams Jailer

Jeff Jerrell County Clerk

Glenda Ransom Circuit Court Clerk

Jon Hayden Sheriff

Nancy Bock Property Valuation Administrator

Dan Simms Coroner

Appointed Personnel:

Doug Harnice Deputy Judge/Executive

Angie Brown County Treasurer
Cynthia Spears Finance Officer

Perry Mason Road Supervisor

Larenda Ferrell Jail Administrative Assistant



MCCRACKEN COUNTY STATEMENT OF NET ASSETS - MODIFIED CASH BASIS

MCCRACKEN COUNTY STATEMENT OF NET ASSETS - MODIFIED CASH BASIS

	Prima	ry Government
	Go	vernmental
		Activities
ASSETS		
Current Assets:		
Cash and Cash Equivalents	\$	9,110,802
Total Current Assets		9,110,802
Noncurrent Assets:		
Notes Receivable		1,151,375
Capital Assets - Net of Accumulated		
Depreciation		
Land and Land Improvements		1,137,482
Buildings		15,351,177
Vehicles and Equipment		1,930,954
Infrastructure		27,779,393
Total Noncurrent Assets		47,350,381
Total Assets		56,461,183
LIABILITIES Current Liabilities:		
Financing Obligations		220,000
Notes Payable		237,500
Bonds Payable		330,000
Total Current Liabilities	-	787,500
N		
Noncurrent Liabilities: Financing Obligations		4,718,156
Notes Payable		5,502,500
Bonds Payable		4,455,000
Total Noncurrent Liabilities		14,675,656
Total Liabilities		15,463,156
Total Entomoles		13,103,130
NET ASSETS		
Invested in Capital Assets,		
Net of Related Debt		30,735,850
Restricted For:		
Debt Service		198,847
Unrestricted		10,063,330
Total Net Assets	\$	40,998,027



MCCRACKEN COUNTY STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

MCCRACKEN COUNTY STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

For The Year Ended June 30, 2009

		Progr	ram Revenues Received			
Functions/Programs Reporting Entity	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions		
Primary Government:						
Governmental Activities:						
General Government	\$ 10,332,437	\$ 351,705	\$ 2,118,122	\$ 82,632		
Protection to Persons and Property	6,752,566	1,838,663	370,859	187,329		
General Health and Sanitation	267,252	2,954	93,567	114,134		
Social Services	201,184		704,463	20,169		
Recreation and Culture	1,697,737	19,482				
Roads	3,288,122		1,514,452			
Bus Services	99,000					
Debt Service	238,701					
Capital Projects	4,889,377					
Total Governmental Activities	27,766,376	2,212,804	4,801,463	404,264		
Total Primary Government	\$ 27,766,376	\$ 2,212,804	\$ 4,801,463	\$ 404,264		

General Revenues:

Taxes:

Real Property Taxes

Motor Vehicle Taxes

Bank Franchise Taxes

Transient Room Taxes

Occupational Tax

Other Taxes

In Lieu of Tax Payments

Excess Fees

Miscellaneous Revenues

Accrued Interest Received

Note Payment Made By Third Party

Total General Revenues and Transfers

Change in Net Assets

Net Assets - Beginning

Net Assets - Ending

MCCRACKEN COUNTY STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS For The Year Ended June 30, 2009 (Continued)

Net (Expenses) Revenues

(238,701) (4,889,377) (20,347,845)

(99,000)

(20,347,845) 2,959,763 473,900 236,301 1,583,375 6,480,625 169,244 1,028,078 230,913 1,142,784 111,409 249,012 14,665,404 (5,682,441) 46,680,468 40,998,027



MCCRACKEN COUNTY BALANCE SHEET - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

MCCRACKEN COUNTY BALANCE SHEET - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

	General Fund	Road Fund		Jail Fund		Sheriff Fund	
ASSETS		-					
Cash and Cash Equivalents	\$ 8,313,480	\$	242,072	\$	33,652	\$	8,754
Total Assets	8,313,480		242,072		33,652		8,754
FUND BALANCES							
Reserved for:							
Encumbrances	98,047		242,072		33,652		
Unreserved:	,-		,		,		
General Fund	8,215,433						
Special Revenue Funds	, ,						8,754
Debt Service Funds							,
Total Fund Balances	\$ 8,313,480	\$	242,072	\$	33,652	\$	8,754
Reconciliation of the Balance Shee Total Fund Balances	e Governmen			Succession		\$	9,110,802
Notes Receivable						φ	1,151,375
Amounts Reported For Governmen	tal Activities In	The	Statement				1,131,373
Of Net Assets Are Different Beca		1 1110	Statement				
Capital Assets Used in Government		A re	Not Financ	rial			
Resources And Therefore Are I				, iui			125,326,264
Accumulated Depreciation							(79,127,258)
Long-term Debt Is Not Due And	Payable In The	Cun	ent Period	And	,		(, -,,
Therefore, Is Not Reportied In	•				•		
Financing Obligations							(4,938,156)
Notes Payable							(5,740,000)
Bonded Debt							(4,785,000)
Not Assets Of Covernment 1 Astini	itiaa					Φ.	40,009,027
Net Assets Of Governmental Activi	ities					\$	40,998,027

MCCRACKEN COUNTY BALANCE SHEET - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS June 30, 2009 (Continued)

Deb Servi Fun	ce	Non- Major Funds	Total Governmental Funds		
\$		\$ 512,844 512,844	\$	9,110,802 9,110,802	
				373,771	
				8,215,433	
		313,997		322,751	
		198,847		198,847	
\$	0	\$ 512,844	\$	9,110,802	



MCCRACKEN COUNTY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

MCCRACKEN COUNTY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

	General Fund	Road Fund	Jail Fund
REVENUES			
Taxes	\$ 10,319,833	\$	\$
In Lieu Tax Payments	1,028,078		
Excess Fees	230,913		
Licenses and Permits	351,705		
Intergovernmental	1,526,987	1,514,452	1,833,951
Charges for Services	22,436		272,052
Miscellaneous	824,757		318,690
Interest	110,144		
Total Revenues	14,414,853	1,514,452	2,424,693
EXPENDITURES			
General Government	3,503,181		
Protection to Persons and Property	1,952,319		4,196,313
General Health and Sanitation	259,228		, ,
Social Services	91,264		
Recreation and Culture	197,105		
Roads	,	1,258,740	
Bus Services	99,000	, ,	
Debt Service			
Capital Projects	4,742,926		
Administration	2,037,632	386,082	1,222,428
Total Expenditures	12,882,655	1,644,822	5,418,741
Excess (Deficiency) of Revenues Over			
Expenditures Before Other			
Financing Sources (Uses)	1,532,198	(130,370)	(2,994,048)
Other Financing Sources (Uses)			
Transfers Out	(5,721,644)		
Transfers In	(=,,==,,=,,	372,442	3,027,700
Borrowed Money	4,693,156	<i>572</i> , <i>2</i>	2,027,700
Total Other Financing Sources (Uses)	(1,028,488)	372,442	3,027,700
5 5	(=,020,100)		=,==,,,
Net Change in Fund Balances	503,710	242,072	33,652
Fund Balances - Beginning	7,809,770	,	,
Fund Balances - Ending	\$ 8,313,480	\$ 242,072	\$ 33,652

MCCRACKEN COUNTY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS For The Year Ended June 30, 2009 (Continued)

Sheriff Fund	Debt Service Fund	Non- Major Funds	Total Governmental Funds
\$	\$	\$ 1,583,375	\$ 11,903,208 1,028,078 230,913
1,473,067		326,249	351,705 6,674,706 294,488
1.472.077	80,000	36,657 977	1,260,104 111,409
1,473,067	80,288	1,947,258	21,854,611
2,124,280		188,665	5,627,461 6,337,297 259,228
		99,902 1,584,037	191,166 1,781,142 1,258,740
	462,975		99,000 462,975
1,108,785		146,451	4,889,377 4,754,927
3,233,065	462,975	2,019,055	25,661,313
(1,759,998)	(382,687)	(71,797)	(3,806,702)
1,768,752	(79,195) 461,841	170,104	(5,800,839) 5,800,839 4,693,156
1,768,752	382,646	170,104	4,693,156
8,754	(41) 41	98,307 414,537	886,454 8,224,348
\$ 8,754	\$ 0	\$ 512,844	\$ 9,110,802



MCCRACKEN COUNTY RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

MCCRACKEN COUNTY

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

Net Change in Fund Balances - Total Governmental Funds	\$	886,454
Governmental Funds Report Capital Outlays as Expenditures. However, in the Statement of Activities, the Cost of Those Assets Are Allocated Over Their		
Estimated Useful Lives and Reported as Depreciation Expense.		226 506
Capital Outlay Donated Assets		326,596
		97,632
Depreciation Expense		(3,096,091)
Book Value of Disposed Assets		(40,251)
Payments received on notes receivable provide a current financial resourse to		
Governmental Funds while reducing the receivable at the government-wide level	el.	
Therefore, the activity has been eliminated on the Statement of Activities.		(80,000)
The issuance of long-term receivables (Promissory Notes) reduces current		
financial resources of Governmental Funds. These transactions, however,		
have no effect on net assets		311,375
The issuance of long-term debt increases current financial resources of		
of Governmental Funds. These transactions, however, have no effect		
on net assets		(4,693,156)
Lease and Bond Principal Payments Are Expensed in the Governmental Funds		
as a use of Current Financial Resources.		
Financing Obligations Principal Payment		55,000
Notes Payable Principal Payment		230,000
Bond Principal Payment		320,000
		2=3,000
Change in Net Assets of Governmental Activities	\$	(5,682,441)



MCCRACKEN COUNTY STATEMENT OF FIDUCIARY FUND NET ASSETS - MODIFIED CASH BASIS

$\label{eq:mccracken} \mathbf{MCCRACKEN} \ \mathbf{COUNTY}$ $\mathbf{STATEMENT} \ \mathbf{OF} \ \mathbf{FIDUCIARY} \ \mathbf{FUND} \ \mathbf{NET} \ \mathbf{ASSETS} \ \mathbf{-MODIFIED} \ \mathbf{CASH} \ \mathbf{BASIS}$

	Agency Funds					
	Jail Inmate Fund		Car Rental Tax Fund		Unclaimed Monies Fund	
Assets						
Current Assets:						
Cash and Cash Equivalents	\$	36,268	\$	29,392	\$	3,380
Total Assets		36,268		29,392		3,380
Liabilities						
Amounts Held In Custody For Others		36,268		29,392		3,380
Total Liabilities		36,268		29,392		3,380
Net Assets						
Total Net Assets	\$	0	\$	0	\$	0

INDEX FOR NOTES TO THE FINANCIAL STATEMENTS

Note 1.	SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES	29
Note 2.	DEPOSITS	35
Note 3.	INTERFUND TRANSACTIONS	35
Note 4.	CAPITAL ASSETS	36
Note 5.	LONG-TERM DEBT	37
Note 6.	INTEREST ON LONG-TERM DEBT AND FINANCING OBLIGATIONS	41
Note 7.	NOTE RECEIVABLES	42
Note 8.	EMPLOYEE RETIREMENT SYSTEM	42
Note 9.	DEFERRED COMPENSATION	43
NOTE 10.	INSURANCE	43
NOTE 11.	LANDFILL CLOSURE AND POST-CLOSURE COSTS	44
NOTE 12.	ESTIMATED INFRASTRUCTURE HISTORICAL COST	44

MCCRACKEN COUNTY NOTES TO FINANCIAL STATEMENTS

June 30, 2009

Note 1. Summary of Significant Accounting Policies

A. Basis of Presentation

The county presents its government-wide and fund financial statements in accordance with a modified cash basis of accounting, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this basis of accounting, assets, liabilities, and related revenues and expenditures are recorded when they result from cash transactions, with a few exceptions. This modified cash basis recognizes revenues when received and expenditures when paid. Property tax receivables, accounts payable, compensated absences, and donated assets are not reflected in the financial statements.

Encumbrances lapse at year-end and are not reflected on the Statement of Net Assets and Statement of Activities; however encumbrances are reflected on the Balance Sheet - Governmental Funds as part of the fund balance (Reserved for Encumbrances).

The State Local Finance Officer does not require the county to report capital assets and infrastructure; however the value of these assets is included in the Statement of Net Assets and the corresponding depreciation expense is included on the Statement of Activities.

B. Reporting Entity

The financial statements of McCracken County include the funds, agencies, boards, and entities for which the fiscal court is financially accountable. Financial accountability, as defined by Section 2100 of the Governmental Accounting Standards Board (GASB) Codification of Governmental Accounting and Financial Reporting Standards, as amended by GASB 14 and GASB 39, was determined on the basis of the government's ability to significantly influence operations, select the governing authority, participate in fiscal management and the scope of public service. Consequently, the reporting entity includes no organizations that are legally separate from the primary government. Legally separate organizations are reported as component units if either the county is financially accountable or the organization's exclusion would cause the county's financial statements to be misleading or incomplete. Component units may be blended or discretely presented. Blended component units either provide their services exclusively or almost entirely to the primary government, or their governing bodies are substantively the same as the primary government.

Blended Component Units

The following legally separate organizations provide their services exclusively to the primary government, and the fiscal court is able to impose its will on this organization. These organizations' balances and transactions are reported as though they are part of the county's primary government using the blending method.

Note 1. Summary of Significant Accounting Policies (Continued)

B. Reporting Entity (Continued)

McCracken County Public Properties Corporation

The Board of Directors of the McCracken County Public Properties Corporation is the McCracken County Fiscal Court. The Corporation was created solely for the benefit of the Fiscal Court per KRS 58.180 to act as an agent in the acquisition and financing of any public project and cannot be sued in its own name without recourse to McCracken County Fiscal Court. The Fiscal Court has access to the Corporation's resources, and is legally obligated to finance the debts of or provide financial support to the Corporation. The Corporation is financially accountable to the Fiscal Court. This component unit is blended within the financial statements of the County as the Debt Service Fund.

C. McCracken County Elected Officials

Kentucky law provides for election of the officials below from the geographic area constituting McCracken County. Pursuant to state statute, these officials perform various services for the Commonwealth of Kentucky, its judicial courts, the fiscal court, various cities, and special districts within the county, and the board of education. In exercising these responsibilities, however, they are required to comply with state laws. Audits of their financial statements are issued separately and individually and can be obtained from their respective administrative offices. These officials are not part of the McCracken County reporting entity.

- Circuit Court Clerk
- County Attorney
- Property Valuation Administrator
- County Clerk
- County Sheriff

D. Government-wide and Fund Financial Statements

The government—wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its non-fiduciary component units. For the most part, the effect of interfund activities has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on sales, fees, and charges for support. The County has no business-type activities. Fiduciary funds are not included in these financial statements due to the unavailability of fiduciary funds to aid in the support of government programs.

The statement of net assets presents the reporting entity's non-fiduciary assets and liabilities, the difference between the two being reported as net assets. Net assets are reported in three categories:

1) invested in capital assets, net of related debt - consisting of capital assets, net of accumulated depreciation and reduced by outstanding balances for debt related to the acquisition, construction, or improvement of those assets: 2) restricted net assets - resulting from constraints placed on net assets by creditors, grantors, contributors, and other external parties, including those constraints imposed by law through constitutional provisions or enabling legislation; and 3) unrestricted net assets - those assets that do not meet the definition of restricted net assets or invested in capital assets.

Note 1. Summary of Significant Accounting Policies (Continued)

D. Government-wide and Fund Financial Statements (Continued)

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include: l) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function; 2) operating grants and contributions; and 3) capital grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Internally dedicated resources such as taxes and unrestricted state funds are reported as general revenues.

Generally and except as otherwise provided by law, property taxes are assessed as of January 1, levied (mailed) November 1, due at discount November 30, due at face value December 31, delinquent January 1 following the assessment, and subject to lien and sale the 3rd Saturday in April following the delinquency date.

Funds are characterized as either major or non-major. Major funds are those whose assets, liabilities, revenues, or expenditures/expenses are at least ten percent of the corresponding total (assets, liabilities, etc.) for all funds or type (governmental or proprietary) and whose total assets, liabilities, revenues, or expenditures/expenses are at least five percent of the corresponding total for all governmental and enterprise funds combined. The fiscal court may also designate any fund as major.

Separate financial statements are provided for governmental funds and fiduciary funds. Major individual governmental funds are reported as separate columns in the financial statements.

Governmental Funds

The primary government reports the following major governmental funds:

General Fund - This is the primary operating fund of the fiscal court. It accounts for all financial resources of the general government, except where the Department for Local Government requires a separate fund or where management requires that a separate fund be used for some function.

Road Fund - This fund is for road and bridge construction and repair. The primary source of revenue for this fund is state payments for truck licenses distribution, municipal road aid, and transportation grants. The Department for Local Government requires the fiscal court to maintain these receipts and expenditures separately from the General Fund.

Jail Fund - The primary purpose of this fund is to account for the jail expenses of the county. The primary sources of revenue for this fund are reimbursements from the state and federal government, payments from other counties for housing prisoners. The Department for Local Government requires the fiscal court to maintain these receipts and expenditures separately from the General Fund.

Sheriff Fund - The primary purpose of this fund is to account for the expenses of the sheriff's department. The primary sources of revenue for this fund are reimbursements from the state and fees and fines collected by the sheriff's department.

Debt Service Fund - The primary purpose of this fund is to account for the accumulation of resources for, and the payment of general long-term debt principal and interest of the McCracken County Public Properties Corporation.

Note 1. Summary of Significant Accounting Policies (Continued)

D. Government-wide and Fund Financial Statements (Continued)

Governmental Funds (Continued)

The primary government also has the following non-major funds: Local Government Economic Assistance Fund, State Grants Fund, Federal Grants Fund, Juvenile Justice Fund, Transient Room Tax Fund, and Jail Commissary Fund.

Special Revenue Funds:

The Road Fund, Jail Fund, Sheriff Fund, Local Government Economic Assistance Fund, State Grants Fund, Federal Grants Fund, Juvenile Justice Fund, and Jail Commissary Fund are presented as special revenue funds. Special revenue funds are to account for the proceeds of specific revenue sources and expenditures that are legally restricted for specific purposes.

Debt Service Fund:

The Debt Service Fund and Transient Room Tax Fund are presented as debt service funds. Debt service funds are to account for the accumulation of resources for, and the payment of general long-term debt principal and interest.

Fiduciary Funds

Fiduciary funds report only those resources held in a trust or custodial capacity for individuals, private organizations, or other governments. The county's agency funds are used to account for monies held for custodial purposes only. Unlike other funds, the agency fund reports assets and liabilities only; therefore, it has no measurement focus. The county's agency funds consist of the Jail Inmate Fund, Car Rental Tax Fund, and Unclaimed Monies Fund.

E. Deposits and Investments

The government's cash and cash equivalents are considered to be cash on hand, demand deposits, certificates of deposit, and short-term investments with original maturities of three months or less from the date of acquisition.

KRS 66.480 authorizes the county to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

F. Capital Assets

Capital assets, which include land, land improvements, buildings, furniture and office equipment, building improvements, machinery, equipment, and infrastructure assets (roads and bridges) that have a useful life of more than one reporting period based on the government's capitalization policy, are reported in the government-wide financial statements. Such assets are recorded at historical cost or estimated historical cost when purchased or constructed.

Note 1. Summary of Significant Accounting Policies (Continued)

F. Capital Assets (Continued)

Cost of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset's life are not capitalized. Land and Construction in Progress are not depreciated. Interest incurred during construction is not capitalized. Capital assets and infrastructure are depreciated using the straight-line method of depreciation over the estimated useful life of the asset.

	Cap	italization	Useful Life
	<u>T1</u>	nreshold	(Years)
Land Improvements	\$	20,000	20
Buildings/Building Improvements	\$	20,000	50
Machinery and Equipment	\$	10,000	10
Vehicles	\$	10,000	5
Office Equipment	\$	10,000	5
Infrastructure	\$	20,000	15-50

G. Long-term Obligations

In the government-wide financial statements, long term debt and other long-term obligations are reported as liabilities in the applicable financial statements. The principal amount of bonds, notes, and financing obligations are reported.

In the fund financial statements, governmental fund types recognize bond interest, as well as bond issuance costs when received or when paid, during the current period. The principal amount of the debt and interest are reported as expenditures. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures. Debt proceeds are reported as other financing sources.

H. Fund Equity

In the fund financial statements, the difference between the assets and liabilities of governmental funds is reported as fund balance. Fund balance is divided into reserved and unreserved components, with unreserved considered available for new spending. Unreserved fund balances may be divided into designated and undesignated portions. Designations represent fiscal court's intended use of the resources and should reflect actual plans approved by the fiscal court.

Governmental funds report reservations of fund balance for amounts that are legally restricted by outside parties for use for a specific purpose, long-term receivables, and encumbrances.

"Reserved for Encumbrances" are purchase orders that will be fulfilled in a subsequent fiscal period. Although the purchase order or contract creates a legal commitment, the fiscal court incurs no liability until performance has occurred on the part of the party with whom the fiscal court has entered into the arrangement. When a government intends to honor outstanding commitments in subsequent periods, such amounts are encumbered. Encumbrances lapse at year-end and are not reflected on the Statement of Net Assets and Statement of Activities; however, encumbrances are reflected on the Balance Sheet - Governmental Funds as part of the fund balance.

Note 1. Summary of Significant Accounting Policies (Continued)

I. Budgetary Information

Annual budgets are adopted on a cash basis of accounting and according to the laws of Kentucky as required by the State Local Finance Officer. The State Local Finance Officer does not require formal budgets to be adopted for the Jail Canteen Fund.

The County Judge/Executive is required to submit estimated receipts and proposed expenditures to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Expenditures may not exceed budgeted appropriations at the activity level.

J. Related Organizations, Joint Ventures, and Jointly Governed Organizations

A related organization is an entity for which a primary government is not financially accountable. It does not impose will or have a financial benefit or burden relationship, even if the primary government appoints a voting majority of the related organization's governing board. Based on these criteria, the following are considered related organizations of McCracken County Fiscal Court: Paducah-McCracken County Convention Center and Visitors Bureau, McCracken County Extension District, Paducah-McCracken County Joint Sewer Agency, West McCracken Water/Sewer District, Paducah-McCracken County Senior Citizens Center, Hendron Fire District, Concord Fire Protection District, McCracken County Public Library, West McCracken Fire District, Hendron Water District, Lone Oak Fire District, and Reidland-Farley Fire District.

A joint venture is a legal entity or other organization that results from a contractual agreement and that is owned, operated, or governed by two or more participants as a separate activity subject to joint control, in which the participants retain (a) and ongoing financial interest or (b) an ongoing financial responsibility. Based upon these criteria, the following are considered to be joint ventures of the McCracken County Fiscal Court:

Paducah-McCracken County 911 – The County entered into an interlocal agreement with the City of Paducah, Kentucky in May of 1991 to administer 911 services for McCracken County, Kentucky. The County is billed monthly for its share of the excess operating costs over revenues, based on the ratio of services inside and outside the city limits. For fiscal year ending June 30, 2009, the County provided \$297,428 to Paducah-McCracken County 911.

McCracken and Paducah Geographic Information System – The County entered into and interlocal agreement with E911 and the City of Paducah, Kentucky in 2004 to share costs of the Geographic Information System operations. The County is billed monthly for its portion of the costs. For fiscal year ending June 30, 2009, the County paid \$29,134 to the McCracken and Paducah Geographic Information System.

Paducah-McCracken County Telecommunications/Information – The County entered into an interlocal agreement with the City of Paducah, Kentucky in May of 1997 to establish a computer network and phone system to be used by both the County and City governments. Fees are charged based on the number of telephone and computer connections utilized by the governments. For fiscal year ending June 30, 2009, the County paid \$39,865 to the Paducah-McCracken County Telecommunications/Information.

Note 1. Summary of Significant Accounting Policies (Continued)

J. Related Organizations, Joint Ventures, and Jointly Governed Organizations (Continued)

A regional government or other multi-governmental arrangement that is governed by representatives from each of the governments that created the organization, but that is not a joint venture because the participants do not retain an ongoing financial interest or responsibility is a jointly governed organization. Based upon these criteria, the following are considered jointly governed organizations of McCracken County: Paducah-McCracken County Industrial Development Authority and Greater Paducah Economic Development Council.

Note 2. Deposits

The County maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the county and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

Custodial Credit Risk - Deposits

Custodial Credit risk is the risk that in the event of a depository institution failure, the government's deposits may not be returned to it. The County does not have a deposit policy for custodial credit risk but rather follows the requirements of KRS 41.240(4). As of June 30, 2009, all deposits were covered by FDIC insurance or a properly executed collateral agreement.

Note 3. Interfund Transactions

The table below shows the interfund operating transfers for fiscal year 2009.

Governmental Activities	Transfers In	Transfers Out	Net	
General Fund	\$ -	\$ 5,721,644	\$ (5,721,644)	
Road Fund	372,442		372,442	
Jail Fund	3,027,700		3,027,700	
Sheriff Fund	1,768,752		1,768,752	
Debt Service Fund	461,841	79,195	382,646	
State Grants Fund	84,224	-	84,224	
Juvenile Justice Fund	85,880		85,880	
Total Governmental Funds	\$ 5,800,839	\$ 5,800,839	\$ -	

Note 4. Capital Assets

Capital asset activity for the year ended June 30, 2009 was as follows:

	Reporting Entity			
	Beginning			Ending
Primary Government:	Balance	Increases	Decreases	Balance
Governmental Activities:	_			
Capital Assets Not Being Depreciated:				
Land and Land Improvements	\$ 1,137,482	\$	\$	\$ 1,137,482
Total Capital Assets Not Being				
Depreciated	1,137,482			1,137,482
Capital Assets, Being Depreciated:				
Buildings	30,625,651	82,632		30,708,283
Vehicles and Equipment	6,288,290	153,056	(260,413)	6,180,933
Infrastructure	87,111,026	188,540		87,299,566
Total Capital Assets Being				
Depreciated	124,024,967	424,228	(260,413)	124,188,782
Less Accumulated Depreciation For:				
Buildings	(14,896,608)	(460,498)		(15,357,106)
Vehicles and Equipment	(3,946,261)	(523,880)	220,162	(4,249,979)
Infrastructure	(57,408,460)	(2,111,713)		(59,520,173)
Total Accumulated Depreciation	(76,251,329)	(3,096,091)	220,162	(79,127,258)
Total Capital Assets, Being				
Depreciated, Net	47,773,638	(2,671,863)	(40,251)	45,061,524
Governmental Activities Capital	· · · · · · · · · · · · · · · · · · ·		· · · · · · · · · · · · · · · · · · ·	· · · · · · · · · · · · · · · · · · ·
Assets, Net	\$ 48,911,120	\$ (2,671,863)	\$ (40,251)	\$ 46,199,006

Depreciation expense was charged to functions of the government as follows:

General Government	\$	396,550
Protection to Persons and Property		415,269
General Health and Sanitation		8,024
Social Services		10,018
Recreation and Culture		48,309
Roads, Including Depreciation of General Infrastructure Assets	,	2,217,921
Total Depreciation Expense - Governmental Activities	\$ 3	3,096,091

Note 5. Long-term Debt

A. First Mortgage Revenue Refunding Bonds, Series 2004

On September 1, 2004, the County sold McCracken County, Kentucky Public Properties Corporation First Mortgage Revenue Refunding Bonds, (Courthouse Project), Series 2004 (the Bonds) through the McCracken County, Kentucky Public Properties Corporation. The Bonds originally totaled \$6,025,000 and the proceeds were used for the purpose of (i) refunding \$7,290,000 McCracken County Kentucky Public Properties Corporation Public Project Revenue Bonds (Court Facilities Project) and (ii) pay the costs of issuance of the Bonds, which are dated August 1, 2004, have interest rates of 3.00% to 4.75% and mature beginning in September, 2005 through September, 2026.

The Kentucky Administrative Office of the Courts (A.O.C.) has agreed to pay a maximum of \$246,800 annually to the paying agent on behalf of the County as required by a Use and Sublease Agreement between the County and the A.O.C. dated September 1, 2004

Under the terms of the lease agreement, the AOC has agreed to pay annually directly to the Paying Agent for the Bonds approximately 47% of the Net Debt Service, the stated Use Allowance Payment, subject to the constitutional restrictions limiting the commitment of state agencies to the then current biennial period; said amount to be applied only to the principal of and interest on the Bonds so long as the County renews the lease. Under the Lease, the Corporation has pledged and assigned all of its rights under the Lease Agreement to the Trustee in order to secure the Bonds.

The AOC with the execution of the Lease Agreement will have expressed its intention to pay the full Use Allowance Payment in each successive biennial budget periods until September 1, 2026. In addition, the current policy of AOC provides for the continuation of one-half of the rental payment as long as AOC occupies said space it the Project, past the maturity of the Bonds. The AOC will covenant that it intends to request funding from the Kentucky General Assembly each biennium and to use the proceeds of such funding and/or it revenues from other sources to pay such Use Allowance Payment each year.

In addition to the Use Allowance Payment, certain expenses attributable to maintaining and operating the building for use by the AOC are paid to the County.

The County has previously defeased The McCracken County Public Properties Corporation Public Project Revenue Bonds, (Court Facilities Project), Series 1995 (prior bonds) by placing the proceeds of the new bonds in an irrevocable trust to provide for the future debt service payments on the prior bonds. In September 2006, the prior year bonds were called and the balance as of June 30, 2009 was \$0.

Note 5. Long-term Debt (Continued)

A. First Mortgage Revenue Refunding Bonds, Series 2004 (Continued)

Bonds began maturing in September 2005. Bond payments are as follows:

	Governmental Activities				
Fiscal Year Ended					
June 30	I	Principal		Interest	
2010	\$	330,000	\$	183,810	
2011		335,000		173,004	
2012		350,000		161,435	
2013		365,000		148,922	
2014		370,000		135,690	
2015-2019		1,550,000		465,713	
2020-2024		995,000		230,791	
2025-2027		490,000	-	25,594	
Totals	\$	4,785,000	\$	1,524,959	

B. Julian Carroll Convention Center and Four Rivers Center for the Performing Arts

On June 1, 2001, the County issued a note payable to the City of Paducah, Kentucky (City) in the amount of \$4,645,000. The note was authorized for the purpose of financing the County's contributions to the construction of additions and renovations to the Julian Carroll Convention Center and the construction of a new Four Rivers Center for the Performing Arts and for paying necessary expenses incidental to the Projects and the issuance of the City's General Obligation Bonds (the City's Bonds), Series 2001, dated June 1, 2001, in the principal amount of \$9,290,000. The note has interest rates of 3.5% to 5% and interest payments are to be made semi-annually beginning December 1, 2001. Principal payments are to be made annually on June 1 with final payment due June 1, 2026.

Under the provisions of KRS 91A.392, the County is entitled to levy and collect a transient room tax in the amount of 6% for the rent of rooms by motels, motor courts, hotels, inns and similar accommodation businesses for the benefit of the Paducah-McCracken County Tourist and Convention Commission (the Bureau) and the Paducah-McCracken County Convention Corporation (the Corporation). The County has entered into a certain Interlocal Cooperation Compact (the Compact) with the City, the Bureau, and the Corporation pursuant to KRS 65.210 through 65.300 (the Interlocal Cooperation Act). Under the terms of the Compact, the parties have agreed that 33 1/3% of the Room Tax (the Pledged Tax) shall be assigned to the City and pledged to the payment of the City's Bonds. In addition, the Compact provides that the difference between the annual principal and interest requirements of the City's Bonds and the pledged tax shall be borne equally by the County, the City and the Bureau. Therefore, the principal and interest payments due on the Note from the County to the City shall each year be subject to a credit in favor of the County equal to the total of (a) the Pledged Tax, plus (b) 33 1/3% of the Overage to be paid by the Bureau, plus (c) 33 1/3% of the Overage to be paid by the City.

Note 5. Long-term Debt (Continued)

B. Julian Carroll Convention Center and Four Rivers Center for the Performing Arts (Continued)

The future note payments shown below are the maximum that would be paid by the County in the event that the room tax levied were to be declared unconstitutional. The future payments are as follows:

	Governmental Activities				
Fiscal Year Ended					
June 30		Principal	Inte	erest & Fees	
2010	\$	145,000	\$	176,050	
2011		152,500		169,598	
2012		160,000		162,735	
2013		165,000		155,535	
2014		172,500		148,110	
2015-2019		1,000,000		610,150	
2020-2024		1,265,000		345,175	
2025-2027		600,000		45,375	
Totals	\$	3,660,000	\$	1,812,728	

C. Speculative Building

On May 1, 2004, the County issued a note payable to the City of Paducah, Kentucky (City) in the amount of \$2,500,000. The note was authorized for the purpose of financing the County's contributions to the acquisition, construction and installation of an approximately 100,000 square foot building to be leased by the City and County to the Paducah McCracken Industrial Development Authority and the issuance of the City's General Obligation Public Project Bonds, Series 2004, dated June 1, 2004, in the principal amount of \$5,000,000. On June 1, 2004, the City of Paducah ("City") and County entered into a lease agreement with the Paducah McCracken County Industrial Development Authority. On September 1, 2004, the Paducah McCracken County Industrial Development Authority entered into an agreement with Infiniti Plastic Technologies, Inc. Infiniti shall be responsible for the payment of the monthly rent installments for the remainder of the Leasee term, which monthly rent installments shall commence on September 1, 2007. The monthly installments equal \$33,816. The note has interest rates of 2.25% to 6% and interest payments are to be made semi-annually beginning December 1, 2004. Principal payments are to be made annually on June 1 with the final payment due on June 1, 2024.

Note 5. Long-term Debt – Notes Payable (Continued)

C. Speculative Building (Continued)

The future payments are as follows:

	Governmental Activities				
Fiscal Year Ended June 30		Principal	Inte	erest & Fees	
2010	\$	92,500	\$	117,753	
2011		97,500		113,312	
2012		102,500		108,437	
2013		107,500		103,184	
2014		115,000		97,541	
2015-2019		675,000		385,163	
2020-2024		890,000		166,106	
Totals	\$	2,080,000	\$	1,091,496	

D. Riverport Development

On December 7, 2005, the fiscal court entered into an agreement with the Kentucky Association of Counties Leasing Trust Program in the sum of \$400,000 at a 2.245% effective interest rate. The financing obligation is the purpose of real property development in the Riverport area. The maturity date of the obligation is July 20, 2012. The balance of the obligation at June 30, 2009 was \$245,000. Annual debt service requirements to maturity are as follows:

	Governmental Activities			
Fiscal Year Ended June 30	Principal		Inter	est & Fees
2010 2011	\$	55,000 60,000	\$	7,614 5,374
2012 2013		65,000 65,000		2,953 232
Totals	\$	245,000	\$	16,173

E. Convention Center Renovations

On March 26, 2009, the fiscal court entered into an agreement with the Kentucky Association of Counties Leasing Trust Program in the sum of \$5,000,000 at a 2.245% effective interest rate. The financing obligation is for the purpose of renovating the Julian Carroll Convention Center. The maturity date of the obligation is February 20, 2029. The balance of the obligation at June 30, 2009 was \$4,693,156 which was the total drawn on the debt at year end. The remaining amount was drawn in fiscal year 2010.

Note 5. Long-term Debt – Notes Payable (Continued)

Annual debt service requirements to maturity are as follows:

	Governmental Activities				
Fiscal Year Ended					
June 30]	Principal	Inte	erest & Fees	
2010	\$	165,000	\$	199,280	
2011		170,000		200,849	
2012		180,000		197,403	
2013		185,000		189,593	
2014		195,000		181,601	
2015-2019		1,100,000		775,683	
2020-2024		1,355,000		517,589	
2025-2029		1,343,156		200,390	
	-			_	
Totals	\$	4,693,156	\$	2,462,388	

F. Changes In Long-term Liabilities

Long-term liability activity for the year ended June 30, 2009, was as follows:

	Beginning						Ending	Du	e Within
		Balance	Additions	Re	ductions		Balance	O	ne Year
Primary Government:									
Governmental Activities:									
Revenue Refunding Bonds	\$	5,105,000	\$	\$	320,000	\$	4,785,000	\$	330,000
Notes Payable		5,970,000			230,000		5,740,000		237,500
Financing Obligations		300,000	4,693,156		55,000		4,938,156		220,000
Governmental Activities Long-term Liabilities	\$	11,375,000	\$ 4,693,156	\$	605,000	\$	15,463,156	\$	787,500

Note 6. Interest On Long-term Debt and Financing Obligations

Debt Service on the Statement of Activities includes \$65,370 in interest on financing obligations and \$105,514 in interest on bonds.

Note 7. Note Receivables

A. Paducah-McCracken County Riverport Authority

On November 28, 2005, the City of Paducah and McCracken County entered into an Interlocal Cooperative Agreement with the Paducah-McCracken County Riverport Authority to enable the Riverport to purchase real property located at 2308 South 4th Street, Paducah, Kentucky for the purpose of economic development along the Ohio and Tennessee Rivers.

In order to accomplish such development, the City and County determined it necessary to provide financing to the Riverport to enable the Riverport to purchase the property. As part of the original agreement, the Riverport was to own the property and maintain it and promote its use for economic development along the river. The City, County, and Riverport were to contribute \$400,000 each toward the purchase price, with the Riverport repaying the contributions of the City and County over a fixed term.

On December 17, 2007, the County approved the first amendment to the Interlocal Cooperative Agreement, forgiving \$33,333 of the indebtedness owed by the Riverport to the County. The amended debt amount of \$366,667 was to be repaid by one payment of \$46,667 due on or before December 1, 2008, and four successive annual installments of \$80,000 commencing on December 1, 2008, with a like installment payment to be due and payable on the 1st day of December of each successive year, the final installment of principal due on December 1, 2011.

As of June 30, 2009, the Riverport Authority was in compliance with the agreement, with an outstanding balance of \$240,000.

B. Greater Paducah Economic Development Council

On September 18, 2007, the City of Paducah and McCracken County entered into a financing agreement with the Greater Paducah Economic Development Council (GPEDC) for the acquisition of property. As part of the agreement, the GPEDC executed and delivered to the County an interest free promissory note in the amount of \$600,000 for one half of the financing. On December 19th, 2008, the board met and agreed to extend an additional \$311,375 as part of the agreement due on the same terms as the original agreement. The due date of the note has been extended and is currently due on June 30, 2015.

Note 8. Employee Retirement System

The fiscal court has elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a cost sharing, multiple employer defined benefit pension plan, which covers all eligible full-time employees and provides for retirement, disability and death benefits to plan members. Benefit contributions and provisions are established by statute.

Nonhazardous covered employees are required to contribute 5 percent of their salary to the plan. Nonhazardous covered employees who begin participation on or after September 1, 2008 are required to contribute 6 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 13.50 percent.

Hazardous covered employees are required to contribute 8 percent of their salary to the plan. Hazardous covered employees who begin participation on or after September 1, 2008 are required to contribute 9 percent of their salary to be allocated as follows: 8% will go to the member's account and 1% will go to the KRS insurance fund. The county's contribution rate for hazardous employees was 29.50 percent.

Note 8. Employee Retirement System (Continued)

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Nonhazardous employees who begin participation on or after September 1, 2008 must met the rule of 87 (members age plus years of service credit must equal 87, and the member must be a minimum of 57 years of age) or the member is age 65, with a minimum of 60 months service credit.

Aspects of benefits for hazardous employees include retirement after 20 years of service or age 55. For hazardous employees who begin participation on or after September 1, 2008 aspects of benefits include retirement after 25 years of service or the member is age 60, with a minimum of 60 months of service credit.

Historical trend information showing the CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, KY 40601-6124, or by telephone at (502) 564-4646.

Note 9. Deferred Compensation

On November 9, 1982, the McCracken County Fiscal Court voted to allow all eligible employees to participate in deferred compensation plans administered by The Kentucky Public Employees' Deferred Compensation Authority. The Kentucky Public Employees' Deferred Compensation Authority is authorized under KRS 18A.230 to 18A.275 to provide administration of tax sheltered supplemental retirement plans for all state, public school and university employees and employees of local political subdivisions that have elected to participate. These deferred compensation plans permits all full time employees to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. Participation by eligible employees in the deferred compensation plans is voluntary.

Historical trend information showing The Kentucky Public Employees' Deferred Compensation Authority's progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Public Employees' Deferred Compensation Authority's annual financial report. This report may be obtained by writing Kentucky Public Employees' Deferred Compensation Authority at 105 Sea Hero Road, Suite 1, Frankfort, KY 40601-8862, or by telephone at (502) 573-7925.

Note 10. Insurance

For the fiscal year ended June 30, 2009, McCracken County was a member of the Kentucky Association of Counties' All Lines Fund (KALF). KALF is a self-insurance fund and was organized to obtain lower cost coverage for general liability, property damage, public officials' errors and omissions, public liability, and other damages. The basic nature of a self-insurance program is that of a collectively shared risk by its members. If losses incurred for covered claims exceed the resources contributed by the members, the members are responsible for payment of the excess losses.

Note 11. Landfill Closure and Post-Closure Costs

The County landfill closed to the public on June 30, 1995. The County must comply with established state and federal landfill closure and post-closure procedures and must perform maintenance and monitoring at the site for thirty years after closure. The 30-year period will begin upon approval from the Commonwealth of Kentucky regarding the environmental condition of the landfill site. As of June 30, 2009, final approval of the closure had not yet been granted. Closure costs for FYE June 30, 2009 were \$69,808. In April, 2009, the City of Paducah reimbursed the County \$38,121 for its share of landfill expenses paid from May 2008 through April 2009.

Estimated post-closure care costs total \$4,125,000 or \$125,000 per year plus 10 percent for inflation. Actual costs may be higher due to inflation, changes in technology, or changes in regulations.

McCracken County prepares required financial statements on the modified cash basis of accounting in accordance with the laws of Kentucky, therefore no liability has been recognized for the closure or post-closure care costs. State and federal laws and regulations require for the fiscal court to provide financial assurance that landfill closure and post-closure care costs are properly funded. In order to meet financial assurance requirements, the Fiscal Court entered into an inter-local agreement with the City of Paducah, Kentucky to share equally the post closure costs. The City of Paducah, Kentucky will reimburse County annually for its share of closure costs incurred during the fiscal year.

Note 12. Estimated Infrastructure Historical Cost

Historical cost of infrastructure placed in service prior to the fiscal year ended June 30, 2003 (year of GASB 34 implementation) is an estimate. For those assets, the primary government estimated the year infrastructure was built by determining when a major reconstruction had been done on infrastructure. The estimate was used to calculate the infrastructure historical cost by determining current year construction cost and deflating it back to the estimated year of construction or reconstruction. Infrastructure placed in service during the fiscal year ended June 30, 2003 and thereafter is recorded at historical cost.

MCCRACKEN COUNTY BUDGETARY COMPARISON SCHEDULES Required Supplementary Information - Modified Cash Basis

For The Year Ended June 30, 2009

MCCRACKEN COUNTY BUDGETARY COMPARISON SCHEDULES Required Supplementary Information - Modified Cash Basis

For The Year Ended June 30, 2009

	A T	THEFT	
GENER	AΙ	HUND	

				GENERA	LLF	UND		
	Budgeted Amounts Original Final		Actual Amounts, (Budgetary Basis)		Fi	riance with nal Budget Positive Negative)		
REVENUES	Φ.	0.100.054	Φ.	0.100.054	Φ.	10.010.000	Φ.	1 100 155
Taxes	\$	9,129,376	\$	9,129,376	\$	10,319,833	\$	1,190,457
In Lieu Tax Payments		900,000		900,000		1,028,078		128,078
Excess Fees		121,648		121,648		230,913		109,265
Licenses and Permits		369,500		369,500		351,705		(17,795)
Intergovernmental Revenue		1,283,000		1,283,000		1,526,987		243,987
Charges for Services		35,000		35,000		22,436		(12,564)
Miscellaneous		475,000		668,546		824,757		156,211
Interest		180,000		180,000		110,144		(69,856)
Total Revenues		12,493,524		12,687,070		14,414,853	-	1,727,783
EXPENDITURES								
General Government		3,527,552		3,666,677		3,503,181		163,496
Protection to Persons and Property		893,050		1,980,158		1,952,319		27,839
General Health and Sanitation		290,690		286,882		259,228		27,654
Social Services		85,000		92,307		91,264		1,043
Recreation and Culture		212,658		225,167		197,105		28,062
Bus Services		87,000		99,000		99,000		
Capital Projects				5,000,000		4,742,926		257,074
Administration		2,635,080		2,080,246		2,037,632		42,614
Total Expenditures		7,731,030		13,430,437		12,882,655		547,782
Excess (Deficiency) of Revenues Over Expenditures Before Other Financing Sources (Uses)	_	4,762,494		(743,367)		1,532,198		2,275,565
OTHER FINANCING SOURCES (USES)								
Transfers Out		(6,902,494)		(6,902,494)		(5,721,644)		1,180,850
Borrowed Money						4,693,156		4,693,156
Governmental Leasing Act Receipts				5,000,000				(5,000,000)
Total Other Financing Sources (Uses)		(6,902,494)		(1,902,494)		(1,028,488)		874,006
Net Changes in Fund Balance		(2,140,000)		(2,645,861)		503,710		3,149,571
Fund Balance - Beginning		2,200,000		2,200,000		7,809,770		5,609,770
Fund Balance - Ending	\$	60,000	\$	(445,861)	\$	8,313,480	\$	8,759,341

MCCRACKEN COUNTY BUDGETARY COMPARISON SCHEDULES Required Supplementary Information - Modified Cash Basis For The Year Ended June 30, 2009 (Continued)

	ROAD FUND							
	Budgeted Amounts				Actual Amounts, Budgetary Basis)	Variance with Final Budget Positive (Negative)		
REVENUES		Original		Final		Dasis)		(Negative)
Intergovernmental Revenue Miscellaneous	\$	1,385,487 1,000	\$	1,385,487 1,000	\$	1,514,452	\$	128,965 (1,000)
Total Revenues	\$	1,386,487	\$	1,386,487	\$	1,514,452	\$	127,965
EXPENDITURES								
Roads		2,517,586		1,938,238		1,258,740		679,498
Administration		402,704		408,687		386,082		22,605
Total Expenditures	\$	2,920,290	\$	2,346,925	\$	1,644,822	\$	702,103
Excess (Deficiency) of Revenues Over Expenditures Before Other								
Financing Sources (Uses)		(1,533,803)		(960,438)		(130,370)		830,068
OTHER FINANCING SOURCES (USES) Trans fers In		1,533,803		1,533,803		372,442		(1,161,361)
Total Other Financing Sources (Uses)	\$	1,533,803	\$	1,533,803	\$	372,442	\$	(1,161,361)
		.,,	-	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		- · -, · · -		,,,-
Net Changes in Fund Balance Fund Balance - Beginning				573,365		242,072		(331,293)
Fund Balance - Ending	\$	0	\$	573,365	\$	242,072	\$	(331,293)

MCCRACKEN COUNTY BUDGETARY COMPARISON SCHEDULES Required Supplementary Information - Modified Cash Basis For The Year Ended June 30, 2009 (Continued)

	JAIL FUND							
	Budgeted Amounts Original Final		Actual Amounts, (Budgetary Basis)		Fin	iance with al Budget Positive Jegative)		
REVENUES		<u> </u>						
Intergovernmental Revenue	\$	2,001,000	\$	2,001,000	\$	1,833,951	\$	(167,049)
Charges for Services		179,500		179,500		272,052		92,552
Miscellaneous		310,000		310,000		318,690		8,690
Total Revenues	\$	2,490,500	\$	2,490,500	\$	2,424,693	\$	(65,807)
EXPENDITURES								
Protection to Persons and Property		4,037,921		4,196,332		4,196,313		19
Administration		1,316,627		1,222,431		1,222,428		3
Total Expenditures	\$	5,354,548	\$	5,418,763	\$	5,418,741	\$	22
Excess (Deficiency) of Revenues Over Expenditures Before Other								
Financing Sources (Uses)		(2,864,048)		(2,928,263)		(2,994,048)		(65,785)
OTHER FINANCING SOURCES (USES)		2064040		2064040		2 025 500		1.00.050
Transfers In		2,864,048		2,864,048		3,027,700		163,652
Total Other Financing Sources (Uses)	\$	2,864,048	\$	2,864,048	\$	3,027,700	\$	163,652
Net Changes in Fund Balance Fund Balance - Beginning				(64,215)		33,652		97,867
Fund Balance - Ending	\$	0	\$	(64,215)	\$	33,652	\$	97,867

MCCRACKEN COUNTY BUDGETARY COMPARISON SCHEDULES Required Supplementary Information - Modified Cash Basis For The Year Ended June 30, 2009 (Continued)

				SHERIF	F FU	IND		
	Budgeted Amounts				Actual Amounts, Budgetary	Variance with Final Budget Positive		
REVENUES		Original		Final	_	Basis)	(1)	legative)
Intergovernmental Revenue Miscellaneous	\$	1,608,000 68,500	\$	1,608,000 68,500	\$	1,473,067	\$	(134,933) (68,500)
Total Revenues	\$	1,676,500	\$	1,676,500	\$	1,473,067	\$	(203,433)
EXPENDITURES								
General Government		2,160,611		2,169,889		2,124,280		45,609
Administration		1,130,386		1,123,140		1,108,785		14,355
Total Expenditures	\$	3,290,997	\$	3,293,029	\$	3,233,065	\$	59,964
Excess (Deficiency) of Revenues Over Expenditures Before Other								
Financing Sources (Uses)		(1,614,497)		(1,616,529)		(1,759,998)		(143,469)
OTHER FINANCING SOURCES (USES)								
Transfers In		1,614,497		1,614,497		1,768,752		154,255
Total Other Financing Sources (Uses)	\$	1,614,497	\$	1,614,497	\$	1,768,752	\$	154,255
Net Changes in Fund Balance Fund Balance - Beginning				(2,032)		8,754		10,786
Fund Balance - Ending	\$	0	\$	(2,032)	\$	8,754	\$	10,786

MCCRACKEN COUNTY NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

June 30, 2009

Budgetary Information

Annual budgets are adopted on a cash basis of accounting and according to the laws of Kentucky as required by the State Local Finance Officer.

The County Judge/Executive is required to submit estimated receipts and proposed expenditures to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Expenditures may not exceed budgeted appropriations at the activity level.



MCCRACKEN COUNTY COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

June 30, 2009

MCCRACKEN COUNTY COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

June 30, 2009

	LGEA Fund		State Grants Fund		Federal Grants Fund		Jus	enile stice und
ASSETS							1	
Cash and Cash Equivalents	\$	8,230	\$	4,284	\$	278,106	\$	
Total Assets		8,230		4,284		278,106		
FUND BALANCES Unreserved: Special Revenue Funds		8,230		4,284		278,106		
Debt Service Fund Total Fund Balances	\$	8,230	\$	4,284	\$	278,106	\$	0

MCCRACKEN COUNTY
COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS
Other Supplementary Information
June 30, 2009
(Continued)

 Transient Room Tax Fund		Jail nmissary Fund	Total Non-Major Funds			
\$ 198,847 198,847	\$	23,377	\$	512,844 512,844		
		23,377		313,997		
198,847				198,847		
\$ 198,847	\$	23,377	\$	512,844		



MCCRACKEN COUNTY COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

For The Year Ended June 30, 2009

MCCRACKEN COUNTY

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

For The Year Ended June 30, 2009

		LGEA Fund	 State Grants Fund	_	Federal Grants Fund	J	uvenile ustice Fund
REVENUES							
Taxes	\$		\$	\$		\$	
Intergovernmental		1,894	156,086		168,269		
Miscellaneous							
Interest							
Total Revenues		1,894	156,086		168,269		
EXPENDITURES							
Protection to Persons and Property			89,802		12,983		85,880
Social Services			58,021		12,700		02,000
Recreation and Culture			,				
Capital Projects			104,499		41,952		
Total Expenditures			252,322		54,935		85,880
Excess (Deficiency) of Revenues Over Expenditures Before Other							
Financing Sources (Uses)		1,894	(96,236)		113,334		(85,880)
Other Financing Sources (Uses) Transfers Out							
Transfers Out Transfers In			84,224				85,880
Total Other Financing Sources (Uses)	-		 84,224				85,880
Total other I maneing sources (Oses)			 04,224				05,000
Net Change in Fund Balances		1,894	(12,012)		113,334		
Fund Balances - Beginning		6,336	 16,296		164,772		
Fund Balances - Ending	\$	8,230	\$ 4,284	\$	278,106	\$	0

MCCRACKEN COUNTY

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information For The Year Ended June 30, 2009 (Continued)

\$ 1,583,375 \$ \$ 1,583,375 326,249 36,657 36,657 913 64 977 1,584,288 36,721 1,947,258 188,665 41,881 99,902 1,584,037 146,451 1,584,037 41,881 2,019,055 251 (5,160) (71,797) 251 (5,160) 98,307 198,596 28,537 414,537 \$ 198,847 \$ 23,377 \$ 512,844		Transient Room Tax Fund	Jail missary Fund	Total Non-Major Government Funds	
36,657 36,657 913 64 977 1,584,288 36,721 1,947,258 188,665 41,881 99,902 1,584,037 1,584,037 146,451 1,584,037 41,881 2,019,055 251 (5,160) (71,797) 170,104 251 (5,160) 98,307 198,596 28,537 414,537	\$	1,583,375	\$	\$	
913 64 977 1,584,288 36,721 1,947,258 188,665 41,881 99,902 1,584,037 1,584,037 146,451 1,584,037 41,881 2,019,055 251 (5,160) (71,797) 170,104 170,104 251 (5,160) 98,307 198,596 28,537 414,537			36,657		
1,584,288 36,721 1,947,258 1,584,037 1,584,037 1,584,037 1,584,037 41,881 2,019,055 251 (5,160) (71,797) 170,104 170,104 251 (5,160) 98,307 198,596 28,537 414,537		913			
41,881 99,902 1,584,037 1,584,037 1,584,037 41,881 2,019,055 251 (5,160) (71,797) 170,104 170,104 251 (5,160) 98,307 198,596 28,537 414,537	•		 36,721		1,947,258
251 (5,160) 98,307 198,596 28,537 414,537		1,584,037	41,881		99,902 1,584,037 146,451
198,596 28,537 414,537		251	 (5 160)		170,104
	\$		\$	\$	



MCCRACKEN COUNTY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

MCCRACKEN COUNTY

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

Other Supplementary Information Fiscal Year Ended June 30, 2009

Federal Grantor		
Program Titil	Pass-Through	
Grant Name (CFDA#)	Grantor's Number	Expenditures
Department of Homeland Security		
Passed Through the State Department of Military Affairs		
Law Enforcement Terrorism Prevention Program	N/A	\$ 87,917
(CFDA #97.074)		
Disaster Grants - Public Assistance	N/A	1,108,797
(CFDA #97.036)		
Total Department of Homeland Security		1,196,714
·		
Department of Justice		
Edward Byrne Memorial Justice Grant	N/A	19,323
(CFDA #16.738)		
Passed Through the Kentucky Office of Homeland Security		
Bulletproof Vest Partnership Program	N/A	7,056
(CFDA #16.067)		
Total Department of Justice		26,379
•		
Department of Housing and Urban Development		
Economic Development Initiative Special Project,		
Neighborhood Initiative and Miscellaneous Grants	N/A	21,428
(CFDA #14.251)		
Total Expenditures of Federal Awards		\$ 1,244,521

MCCRACKEN COUNTY NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

Fiscal Year Ended June 30, 2009

Note 1 - The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of McCracken County, Kentucky and is presented on a modified cash basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



Certified Public Accountants

www.atacpa.net

227 Oil Well Road Jackson, TN 38305

Members of

American Institute of Certified Public Accountants AICPA Center for Public Company Audit Firms AICPA Governmental Audit Quality Center AICPA Employee Benefit Plan Audit Quality Center Tennessee Society of Certified Public Accountants Kentucky Society of Certified Public Accountants

Telephone:(731) 427-8571

Fax:

(731) 424-5701

Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of Financial Statements Performed In Accordance With Government Auditing Standards

The Honorable Van Newberry, McCracken County Judge/Executive Members of the McCracken County Fiscal Court

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of McCracken County, Kentucky, as of and for the year ended June 30, 2009, which collectively comprise the County's basic financial statements and have issued our report thereon dated February 11, 2011. McCracken County presents its financial statements on the modified cash basis of accounting, which is a comprehensive basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered McCracken County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of McCracken County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of McCracken County's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with the modified cash basis of accounting such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control. We consider the deficiencies described in the accompanying schedule of findings and questioned costs as 2009-01, 2009-02, 2009-03, 2009-04, 2009-05, 2009-06, and 2009-07 to be significant deficiencies in internal control over financial reporting.

Dyersburg, TN Fulton, KY Henderson, TN Jackson, TN Martin, TN McKenzie, TN Milan, TN Murray, KY Paris, TN Trenton, TN Union City, TN Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of Financial Statements Performed In Accordance With Government Auditing Standards (Continued)

Internal Control Over Financial Reporting (Continued)

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control. Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. We consider the significant deficiencies described above to be material weaknesses.

Compliance And Other Matters

As part of obtaining reasonable assurance about whether McCracken County Fiscal Court's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed one instance of noncompliance or other matters that is required to be reported under Government Auditing Standards and which is described in the accompanying comments and recommendations as item 2009-08.

The McCracken County Judge/Executive's and the McCracken County Jailer's responses to the findings identified in our audit are included in the schedule of comments and recommendations. We did not audit their responses and, accordingly, we express no opinion on them.

This report is intended solely for the information and use of management, the McCracken County Fiscal Court, others within the entity, the Department for Local Government, federal awarding agencies, and pass-through entities and is not intended to be and should not be used by anyone other than the specified parties.

Respectfully submitted,

Alexander Thompson Arnold PLLC

Mexande Thompson Anold PCC

Certified Public Accountants

February 11, 2011

REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133



Certified Public Accountants

www.atacpa.net

227 Oil Well Road Jackson, TN 38305 Telephone:(731) 427-8571 Fax: (731) 424-5701

Members of

American Institute of Certified Public Accountants AICPA Center for Public Company Audit Firms AICPA Governmental Audit Quality Center AICPA Employee Benefit Plan Audit Quality Center Tennessee Society of Certified Public Accountants Kentucky Society of Certified Public Accountants

Report On Compliance With Requirements Applicable To Each Major Program And On Internal Control Over Compliance In Accordance With OMB Circular A-133

The Honorable Van Newberry, McCracken County Judge/Executive Members of the McCracken County Fiscal Court

Compliance

We have audited the compliance of the McCracken County Fiscal Court with the types of compliance requirements described in the <u>U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement</u> that are applicable to each of its major federal programs for the year ended June 30, 2009. McCracken County's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of the McCracken County's management. Our responsibility is to express an opinion on the McCracken County's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States; and OMB Circular A-133, <u>Audits of States</u>, <u>Local Governments</u>, <u>and Non-Profit Organizations</u>. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about McCracken County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of McCracken County's compliance with those requirements.

In our opinion, McCracken County complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 2009.

Internal Control Over Compliance

The management of McCracken County is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered McCracken County's internal control over compliance with the requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of McCracken County's internal control over compliance.

Dyersburg, TN Fulton, KY Henderson, TN Jackson, TN Martin, TN McKenzie, TN Milan, TN Murray, KY Paris, TN Trenton, TN Union City, TN Report On Compliance With Requirements Applicable To Each Major Program And On Internal Control Over Compliance In Accordance With OMB Circular A-133 (Continued)

<u>Internal Control Over Compliance</u> (Continued)

A control deficiency in an entity's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A *significant deficiency* is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to administer a federal program such that there is more than a remote likelihood that noncompliance with a type of compliance requirement of a federal program that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected by the entity's internal control.

Our consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in the entity's internal control that might be significant deficiencies or material weaknesses as defined below. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined below.

This report is intended solely for the information and use of management, the McCracken County Fiscal Court, others within the entity, the Department for Local Government, federal awarding agencies, and pass-through entities and is not intended to be and should not be used by anyone other than the specified parties.

Respectfully submitted,

Alexander Thompson Arnold PLLC Certified Public Accountants

Mexande Thompson Anold PLLC

February 11, 2011

MCCRACKEN COUNTY SCHEDULE OF FINDINGS AND QUESTIONED COSTS

For The Year Ended June 30, 2009

MCCRACKEN COUNTY SCHEDULE OF FINDINGS AND QUESTIONED COSTS

Fiscal Year Ended June 30, 2009

A. SUMMARY OF AUDITOR'S RESULTS	
Internal control over financial reporting: Material weakness identified? Significant deficiencies identified not considered to be material weaknesses?	
Noncompliance material to financial statements noted?	X yesno
Federal Awards	
Internal control over major programs: Material weakness identified? Significant deficiencies identified not considered to be material weaknesses?	yesXnoyesXnone reported
Type of auditors' report issued on compliance: for major programs:	Unqualified
Any audit findings disclosed that are required to be reported in accordance with Circular A-133, Section 510(a)	yesXno
Identification of major programs: <u>CFDA Number</u> 97.036	Name of Federal Program or Cluster Disaster Grants
Dollar threshold used to distinguish between Type A and Type B programs:	\$ 300,000

_ yes

Auditee qualified as low-risk auditee?

B. FINANCIAL STATEMENT FINDINGS

INTERNAL CONTROL - SIGNIFICANT DEFICIENCIES AND MATERIAL WEAKNESSES:

2009-01 Internal Controls Over Expenditures Should Be Strengthened

Review of internal control procedures, along with audit testing, revealed significant deficiencies in internal controls over expenditures. Our review of expenditures and claims revealed some expenditures were made without a properly executed purchase request. We noted expenditures that were made without documentation of proper approval or supporting documentation and also, credit card charges that were paid when the individual purchase receipts were not available.

Strong internal controls over expenditures are essential to ensure that all expenditures are properly authorized. They also ensure expenditures are accurately reported in the County's financial statements.

Because of this, we recommend the County strengthen its internal control procedures over expenditures. Recommended controls include: documentation of proper approval including a properly executed purchase request, proper support for expenditures including detailed receipts, and the cancellation of paid invoices. The implementation of such controls will protect the County against any ill-advised purchases as well as assist in accurate financial reporting.

County Judge/Executive Van Newberry's Response: The Finance Office requires all invoices turned over for payment be signed off on by the department heads. This should meet the auditor's recommendation of "properly executed purchase requests".

2009-02 Expenditures Should Be Made In Accordance With The County's Procurement Policy

Audit testing of expenditures revealed expenditures were not being made in accordance with the County's procurement policy. According to the County's procurement standards, procurements should be made by one of the following methods:

- A. Small Purchases Purchases of supplies, equipment, and services, which cost between \$200 and \$10,000 require written estimates but no legal advertisement is required. The County will solicit written responses from at least three vendors. Purchases that cost between \$50 and \$200 require three over-the-telephone quotations of rate, price, etc. For purchases of less than \$50, efforts will be made to the get the lowest and best price.
- B. Competitive Sealed Bids When the cost of a contract, lease, or other agreement for materials, supplies, equipment, or contractual services other than those personal or professional exceeds \$10,000, an invitation for bids (IFB) notice will generally be prepared.
- C. Competitive Negotiations The County will utilize competitive negotiations, regardless of contract amount, upon a written determination that: (a) specifications cannot be made specific enough to permit the award of a bid on the basis of either the lowest bid price or the lowest evaluated bid price, (b) the services to be procured are professional or personal in nature.

B. FINANCIAL STATEMENT FINDINGS (Continued)

<u>INTERNAL CONTROL - SIGNIFICANT DEFICIENCIES AND MATERIAL WEAKNESSES</u> (Continued):

2009-02 <u>Expenditures Should Be Made In Accordance With The County's Procurement Policy</u> (Continued):

D. Non-competitive Negotiations – Non-competitive negotiations may be used for procurements in excess of \$10,000 when bidding or competitive negotiations are not feasible. The County may purchase goods and services through non-competitive negotiations when it is determined in writing by the Judge Executive that competitive negotiation or bidding is not feasible and that: (a) an emergency exists, which will cause the public harm as a result of the delay caused by following competitive purchasing procedures; (b) the product or service can be obtained only from one source; (c) the contract is for the purchase of perishable items purchased on a weekly or more frequent basis; (d) only one satisfactory proposal is received through competitive negotiations; or (e) the State has authorized the particular type of non-competitive negotiation.

We recommend the County follow the procedures outlined in its procurement standards. Should the Fiscal Court determine it necessary to amend its procurement standards, we recommend changes be made and the County abide by the amended standards.

County Judge/Executive Van Newberry's Response: This control procedure will be implemented by updating the procurement policy. This should allow more flexibility on smaller purchases by departments and their purchasing agents.

2009-03 <u>McCracken County Fiscal Court Should Strengthen Internal Controls Over The Financial Reporting Of Capital Assets And Infrastructure</u>

Material weaknesses exist over the reporting of capital assets and infrastructure of McCracken County. Capital assets records were incomplete as to county assets, historical cost, depreciation amounts, accumulated depreciation amounts, and current year disposals.

Strong internal controls over capital assets are necessary to ensure accurate financial reporting as well as protect assets from misappropriation.

In order to strengthen the county's internal controls over capital assets and infrastructure, we recommend the county establish a detailed inventory system. This system should include a detailed description of the asset, an inventory control number or serial number, the date acquired, location, date destroyed or sold as surplus, and a brief description of why the asset was discarded. The inventory of county assets should be updated throughout the year as new assets are purchased. It should also be updated as to annual depreciation and accumulated depreciation amounts and current year disposals. We also recommend the county conduct a physical inspection of the county's assets at the end of each year to make comparisons to the county's list of inventoried assets. This inventory should be maintained at historical cost.

County Judge/Executive Van Newberry's Response: Per the recommendation by the auditors, the current compiled financial reporting of capital assets and infrastructure will include both an inventory listing as well as the values for insurance purposes. The report will be updated annually and physical inspections by all departments will be reported to the Finance Office to keep records current.

B. FINANCIAL STATEMENT FINDINGS (Continued)

<u>INTERNAL CONTROL - SIGNIFICANT DEFICIENCIES AND MATERIAL WEAKNESSES</u> (Continued):

2009-04 <u>The McCracken County Detention Center Had A Lack Of Segregation Of Duties Over Jail</u> Commissary Accounting Functions

During a review of jail operations, we noted a lack of segregation of duties over the jail operations accounting functions and jail commissary accounting functions. The administrative assistant collected receipts for inmate fees, prepared deposits, made deposits, prepared monthly reports, remitted monthly reports and inmate fees to the county treasurer and reconciled the commissary bank account. There were no compensating controls noted to offset this lack of segregation of duties.

Segregation of duties over the collection of receipts, deposit preparation, bank reconciliations, and other accounting functions or the implementation of compensating controls, when needed because the number of staff is limited, is essential for providing protection from asset misappropriation and/or inaccurate financial reporting. Additionally, proper segregation of duties protects employees in the normal course of performing their daily responsibilities.

To adequately reduce the risk of the misappropriation of assets, we recommend the Jailer separate the duties of collecting receipts, deposit preparation, bank reconciliations, and other accounting functions. If these duties cannot be separated due to a limited staff, then strong oversight should be provided to the employee or employees responsible for these duties.

County Jailer Bill Adam's Response: To ensure adequate oversight of assets the Jail implemented a new accounting procedure using Swanson Service Corp effective December 2009. This strong oversight procedure ensures all receipts, deposits, and bank reconciliations be handled by Swanson personnel and not Jail staff.

2009-05 <u>Internal Controls Over Jail Receipts Should Be Strengthened</u>

Review of internal control procedures, along with audit testing, revealed material weaknesses in internal controls over jail receipts. Our review of jail receipts revealed deposits were not being made on a daily basis. We also noted daily checkout procedures, including accounting for the numerical sequence of receipt forms, were not being utilized.

Strong internal controls over jail receipts are essential to protect assets from misappropriation or fraud. Strong internal controls also facilitate accurate financial reporting as well as protect employees during the normal course of their duties.

Because of this, we recommend the Jailer strengthen its internal control procedures over jail receipts. Recommended controls include making daily deposits and implementing daily checkout procedures, whereby the Jailer or a designee accounts for the numerical sequence of issued receipt forms. The implementation of such controls will not only help protect jail assets but also jail employees.

County Jailer Bill Adam's Response: This control procedure has been implemented.

B. FINANCIAL STATEMENT FINDINGS (Continued)

<u>INTERNAL CONTROL - SIGNIFICANT DEFICIENCIES AND MATERIAL WEAKNESSES</u> (Continued):

2009-06 <u>Inmate Cash Account Should Be Reconciled With The Individual Deposit Records By Inmate</u>

While testing the bank accounts and the individual deposit records by inmate, it was noted that the jail was not reconciling the two amounts against each other. The cash maintained in the Jail Inmate bank account is money held in trust by the County and should match to the detail deposit records by inmate.

Strong internal controls over inmate funds are essential to protect assets from misappropriation or fraud. Strong internal controls also facilitate accurate financial reporting as well as protect employees during the normal course of their duties.

Because of this, we recommend the Jailer reconcile the Jail Inmate bank account with the detailed deposit records by inmate. The implementation of such controls will not only help protect the assets held in trust for the inmates, but also will protect the County from any perceived misappropriation.

County Jailer Bill Adam's Response: This control procedure has been implemented.

2009-07 Grant Activity Not Always Charged To The Proper Funds

While testing the grant revenues and expenses, it was noted that the County Treasurer was not consistently charging grant revenues and grant expenses to the state and federal grant funds. There were instances noted where expenses were charged to the state grant fund and the revenues were charged to the federal grant fund and vice versa. There were also instances noted where expenses took place in the general fund and the revenues were recognized in the state or federal grant fund.

The inconsistent classification of the revenues and expenses has led to an inaccurate accumulation of cash in the state and federal grant funds. This should likely have been spread to the general fund, road fund, sheriff fund, and jail fund to reimburse those funds for expenses that have taken place in the individual funds.

Because of this, we recommend the County Treasurer track individual grant expenses and charge the revenue to the funds in which the expenses took place. This will result in a matching of the revenue to the expenses in each fund rather than an accumulation of cash in the state and federal grant funds. As an extension of this, we recommend that the County Treasurer maintain copies of all grant documents to properly determine whether grants or federal or state funded so as to know which fund income and expenses should be charged to.

County Judge/Executive Van Newberry's Response: This control procedure has been implemented.

B. FINANCIAL STATEMENT FINDINGS (Continued)

STATE LAWS AND REGULATIONS:

2009-08 Expense Allowances Are Prohibited By Statute

During fiscal year 2009, the McCracken County Fiscal Court voted to pay each Road Department employee a \$200 boot allowance to be paid on the fourth payday in July. According to state statute, such an expense allowance is not allowable and is expressly prohibited. KRS 64.710 states "No public officer or employee shall receive or be allowed or paid any lump sum expense allowance, or contingent fund for personal or official expense, except where such allowance or fund either is expressly provided for by statute or is specifically appropriated by the General Assembly." We are currently unaware of any statute providing for a boot allowance to county road department employees, or of any specific appropriation by the General Assembly for this purpose. Therefore, such an allowance is prohibited by law and a violation of the state statute. We recommend the County comply with KRS 64.710 by eliminating such allowances.

County Judge Executive Van Newberry's Response: This control procedure has been implemented.

C. FINDINGS AND QUESTIONED COSTS - MAJOR FEDERAL AWARDS PROGRAM AUDIT

None.

D. SUMMARY OF PRIOR YEAR FINDINGS

None.

CERTIFICATION OF COMPLIANCE – LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM

MCCRACKEN COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2009

CERTIFICATION OF COMPLIANCE -LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM

MCCRACKEN COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2009

The McCracken County Fiscal Court hereby certifies that assistance received from the Local Government Economic Assistance Program was expended for the purpose intended as dictated by the applicable Kentucky Revised Standards

Name

County Judge/Executive

Name

County Treasurer